

# WISCONSINTECHNICAL COLLEGE DISTRICT BOARDS ASSOCIATION

# 2009-2010Bills of Interest toWisconsin Technical Colleges

As of January 8, 2010

Bills or proposed bills of interest to technical colleges in the 2009-2010 legislative session are described below. This document evolves with the addition of new bills and changes to existing bills throughout the session. Recently posted or changed items are highlighted. The Association's position or recommended position, if any, follows the description.

A directory of bills organized by subject follows this page.

Each bill's text, sponsors, and procedural history are available by following the web link provided. At the link, click on the underlined bill number on the top left (e.g., "SENATE BILL 122") to see the bill's full text. A guide to reading basic bill histories online follows at the conclusion of this report.

The District Boards Association's lobbying efforts and positions are available at the Government Accountability Board (formerly the Ethics Board) website: <a href="http://ethics.state.wi.us/LobbyingRegistrationReports/LobbyingOverview.htm">http://ethics.state.wi.us/LobbyingRegistrationReports/LobbyingOverview.htm</a>. This site includes cross-referenced links to other organizations taking a lobbying interest in each bill.

The current legislative session officially runs through December, 2010, but effectively ends with adjournment in both houses sometime likely in Spring or Summer, 2010.

Readers are welcome to contact Paul Gabriel at the Association office for more information: 608 266-9430 or pgabriel@districtboards.org.

Academic Excellence Scholarships, Eligibility (SB 407) 25	í
Bargaining	
Arbitration and Fair Share Agreements (AB 105 and SB 46)	)
Final Offers (AB 450)	)
Board Member Statement of Financial Interest – Public Review (AB 322)	)
Budget Adjustment, 2008-09 (SB 62)	)
Budget, 2009-11 State Budget (AB 75)	,
Business Tax Credits for Tuition	
(AB 80)	)
(SB 63)	
Business Retention Study by Commerce and Emergency Response	
Team (AB 476) 11	
Capital Project Limit; Exception for Residence Hall	
Revenue (AB 509 and SB 378) 12	)
Career Conversations Pilot Program at UW (SB 121)	
"C.O.R.E." Jobs Package (SB 409 and AB 641)	
"Diploma Mills" and False Credentials (AB 624 and SB 431)	
Drivers Education (SB 157)	
Elected Technical College District Boards (SB 249)	
Emergency Worker Employees Arriving Late/Missing	-
Work (AB 464 and SB 308) 11	
Employer (District) Monitoring of Computers and Employee Email	-
(AB 30)	L
(AB 64)	
Employer (District) Wisconsin Retirement System Contributions (AB 337)	
Engineering – Licensing PE's (AB 288)	
Environmentally Sensitive Building Cleaning, Mandating (AB 578)	
Evening Classes and Sections, Mandating (AB 51)  4	
Financial Aid, Ineligibility Following Certain Drug Convictions (SB 84)	
Financial Interest Statements of Public Officials (Government	
Accountability Board), Ability to Review (AB 322)	)
Jobs Bills	
"Wisconsin Jobs Initiative" (AB 513)	,
"C.O.R.E." (SB 409 and AB 641)	
K-12	,
School Nurses, Requirements to Be (SB 414 and AB 616) 27	,
Start Dates – Repeal State Mandate (SB 109)	
Law Enforcement and Others Killed on Duty, Changes to Tuition	-
Remission for Surviving Family (SB 18)	}
Leave for School Activities (AB 116)	_
Leave (Paid) for Veterans on Veterans Day (SB 11)	
Continues next p	

Lifelong Learning Accounts (AB 294 and SB 246)	9	
Longitudinal Data Systems and Studies (SB 371 and AB 536)		
Mandating Evening Classes and Sections (AB 51)	4	
Nursing		
Workforce Data Collection (AB 293 and SB 245)	9	
Requirements to Be a School Nurse (SB 414 and AB 616)	27	
Open Meetings and Records Law		
Making Student Governments Subject to (LRB 2823/2)	17	
Format of and Charges for Record Copies (AB 638 and SB 426)	16	
Police Powers for Technical College Boards (SB 260 and AB 398)	23	
PK-16 Studies and Data Systems, Requiring Creation of		
(SB 371 and AB 536)	24	
Professional Engineering (PE) Credential (AB 288)	8	
Property Taxes; Municipalities Sharing Omitted Taxes (AB 159)	7	
Records, Format of and Charges for Open Records (AB 638 and SB 426)	16	
Residence Hall Revenue Exception to Referendum		
Requirement (AB 509 and SB 378)	12	
School (K-12)		
Nurses, Requirements to Be (SB 414 and AB 616)	27	
Start Dates – Repeal State Mandate (SB 109)	21	
State Budget, 2009-2011 (AB 75)	5	
Student Government, Subject to Open Meetings and		
Open Records (LRB 2823/2)	17	
Tax Credits for Businesses Paying Tuition		
(AB 80)	6	
(SB 63)	19	
Tax Advantaged Savings – Lifelong Learning Accounts (AB 294		
and SB 246)	9	
Threatening School Officials (LRB 2051/1)	17	
Tuition Remission Eligibility		
for Slain Law Enforcement and Others, Changes for Certain		
Children and Spouses (SB 18)	18	
for Veterans and Certain Family Members (SB 85)	20	
for Certain Veterans Attending Part-time (SB 304)	23	
Veterans		
Tuition Remission Eligibility		
for Veterans and Certain Family Members (SB 85)	20	
for Certain Veterans Attending Part-time (SB 304)	23	
Paid Leave for Veterans on Veterans Day (SB 11)	18	
"Wisconsin Jobs Initiative" (AB 513)	12	
Wisconsin Retirement System (WRS) Employer Contributions (AB 337)	10	
Workforce Data Collection, Nursing (AB 293 and SB 245)	9	
	20.20	
Reading Wisconsin Bill Histories Online – A Guide to Basics	29-30	

# Bills of Interest

#### AB 30 – Monitoring Computers and Employee Email

This bill was amended and then voted out of committee in September, making it ready for consideration by the full Assembly. AB 30, along with AB 64, below, affects the ability of employers, including technical college districts, to monitor employee email. Under the bill's current language, all employers, including technical college districts, would be required to establish a policy and to provide the policy to employees in order to monitor employer-owned computers (or their programs, networks and systems), including access to the internet, email and/or messaging. See also AB 64, below. Recommended position: None/monitor.

Bill history and text: <a href="http://www.legis.state.wi.us/2009/data/AB30hst.html">http://www.legis.state.wi.us/2009/data/AB30hst.html</a>

#### **UPDATED** – AB 51 – Mandating Evening Classes

Separate from the AB 51 bill and its history as described below, the bill's lead sponsor, Representative Marlin Schneider (D-Wisconsin Rapids), wrote to all district and state board members in late November expressing his continuing concerns related to this issue. A number of District Boards responded to that letter. On January 6<sup>th</sup>, the Joint Committee on Audit informed the WTCS of a hearing to consider a proposed audit of WTCS offerings for working adults with a focus on course offering times. The January 13<sup>th</sup> hearing will consider the scope of a legislator's request for an audit to be performed by the State Auditor and Legislative Audit Bureau (LAB). The committee may vote following the hearing on both the scope of an audit and on whether to approve/trigger the audit itself. The Joint Committee on Audit is comprised of 10 members (3 majority Democrats and 2 minority Republicans from each house) and is co-chaired by Senator Kathleen Vinehout (D-Alma) and Representative Peter Barca (D-Kenosha).

AB 51 was the subject of a public hearing in July. It remains in committee ready for executive action (a committee vote to send the bill to the full Assembly). Paul Gabriel, Morna Foy on behalf of the WTCS, and Keith Cornille, MATC Madison executive dean, testified in opposition and to provide background. Gateway Vice President Stephanie Sklba provided written testimony in opposition, as did WEAC and AFT-Wisconsin.

This bill would mandate that each district offer one-third of all class periods each semester beginning after 5 p.m. It would also mandate that every course be taught in class periods after 5 p.m. at least once every three school years. Technical colleges currently decide when to offer courses driven by learner need balanced with factors such as facility and faculty availability and cost. The colleges already teach a huge array of courses after 5 p.m. Hundreds more are taught on-line and without any time specific time. Taken together, this already accounts for more than 30% of offerings at almost all colleges.

Also, a number of courses must be taught during the day. Aspects of surveying, pilot training, utility line worker, law enforcement, truck driver training, urban forestry and other programs can be daylight dependent. Technical colleges also run student-based restaurant facilities, dental hygiene labs, and childcare facilities that are all part of the curriculum and have carefully balanced service and instructional hours. Other courses must be taught when a private sector partner will host students for clinicals or allow the use of their facilities. Hospitals, for example, sometimes don't take clinical students at night because they are already lightly staffed compared with day shifts. Phlebotomy and clinical lab tech students may need to meet when there are suitable patients to work with under supervision.

As a matter of principle, local college boards, administration, and faculty and staff are in the best position to decide when to offer our classes. These mandates would increase costs and hurt local control. *Position: Oppose*.

Bill history and text: http://www.legis.state.wi.us/2009/data/AB51hst.html

#### **AB 64 – Limiting Employer Monitoring of Email**

This bill was introduced in February, 2009, but has not been the subject of a public hearing. Along with AB 30, above, this bill affects the ability of employers, including technical college districts, to monitor employee email. It would prohibit any employer from monitoring an employee's sent or received email unless the employer owns the computer and informs employees of its monitoring policy. It further limits employers from monitoring any email in which the employee is or may be exercising his/her right to "form, join or assist a labor organization" or to bargain collectively or assist in collective bargaining-related activities.

Finally, the bill would limit an employer's right to monitor employees' personal email. It creates for employees a reasonable expectation of privacy in the "content" of personal emails and prohibits monitoring by employers except to protect business secrets and to gauge the number of personal emails sent and received in judging an employee's efficiency and productivity. The bill does not appear to take away employers' rights to forbid all personal use of employer-owned computers including personal email. *Recommended position: None/monitor*.

Bill history and text: http://www.legis.state.wi.us/2009/data/AB64hst.html

#### AB 75 (2009 Act 28) – The 2009-2011 State Budget Bill

AB 75 passed and was signed into law on June 29<sup>th</sup> as 2009 Act 28. For a summary of provisions affecting technical colleges, see <a href="https://www.districtboards.org">www.districtboards.org</a> or contact the Association.

Bill history and text (Warning: bill text is 1,700+ pages): http://www.legis.state.wi.us/2009/data/AB75hst.html

#### AB 80 – Business Tax Credits for Payment of Tuition

One of multiple tax credit bills this session, *see also SB 63*, AB 80 would provide a 50% tax credit to businesses that pay tuition on behalf of individuals in degree-granting programs. It would increase to 75% if the tuition is paid for individuals earning less than 185% of "poverty line" income. It would apply to payments for associate, bachelors and graduate degree candidates attending the WTCS, UW, and Wisconsin's independent (private not-for-profit) colleges and universities. It would also apply to degree candidates at proprietary (private for-profit) colleges and universities approved by the Educational Approval Board (EAB) if the instruction takes place in Wisconsin.

This bill would not apply to tuition payments for individuals who are carrying courses outside of a degree-granting program. Therefore, it would exclude a large number of WTCS students relative to students attending other institutions. The bill also excludes tuition paid on behalf of a business owner's or managing employee's family member unless that family member is a bona fide employee of at least ½ time for one year prior to attending school. The family member must also be attending a program substantially related to the business.

Similar bills have been introduced in past sessions. The major obstacle to passage is the bill's cost. The Legislative Fiscal Bureau estimates that, if passed, this bill would reduce tax revenues by \$25.7 million annually. *Recommended position: None. The Association traditionally has made increases in need-based financial aid a priority over tuition tax credits.* 

Bill history and text: http://www.legis.state.wi.us/2009/data/AB80hst.html

# AB 105 and SB 46 (2009 Act 21) – Arbitration and Fair Share Agreements during Contract Hiatus Periods

This bill passed and was signed into law on June  $8^{th}$  as 2009 Act 21.

Act 21 changes employer and employee rights during a contract hiatus (after the previous contract expires and before a new agreement is reached) under the Municipal Employment Relations Act (MERA), which includes technical college districts. The new law requires that employers and employees continue to arbitrate grievances during a hiatus period. It also requires that the employer continue to honor "fair share" agreements (collecting union dues as part of the payroll process) in a hiatus period.

While employers and employees are required to maintain the status quo in a number of regards during a contract hiatus, this did not previously apply to the employer's and employee's obligation to arbitrate grievances or to the employer's obligation to honor fair share agreements. Act 21 makes it a prohibited practice for either the employer or employee to suspend the arbitration of grievances or for the employer to suspend a fair share agreement during a contract hiatus.

Bill history and text (SB 46 passed; AB 105 was laid on the table):

AB 105: <a href="http://www.legis.state.wi.us/2009/data/AB105hst.html">http://www.legis.state.wi.us/2009/data/AB105hst.html</a>
SB 46: <a href="http://www.legis.state.wi.us/2009/data/SB46hst.html">http://www.legis.state.wi.us/2009/data/SB46hst.html</a>

#### AB 116 - Leave for School Activities

This bill was the subject of a public hearing in May. It was voted out of committee in September on a 7-6 vote, but was then referred to the Rules Committee instead of to the full Assembly for a vote.

Current law allows most employees to use paid or unpaid leave for certain purposes such as medical leave or family leave for the birth or adoption of a child. This bill would allow any employee of any employer regularly employing at least 50 persons to take up to 16 hours of leave per 12-month period for school conferences or classroom activities. Like family and medical leave, the employee would not be entitled to be paid, but could substitute existing paid or unpaid leave. The school activity must be one that is not available during non-work hours. "School" is defined as including a licensed childcare facility. An employee would be required to give the employer advance notice of the leave and must schedule the leave so that it does not unduly disrupt the employer's operations. *Recommended position: None/monitor*.

Bill history and text: <a href="http://www.legis.state.wi.us/2009/data/AB116hst.html">http://www.legis.state.wi.us/2009/data/AB116hst.html</a>

#### <u>UPDATED</u> – AB 159 – Municipalities Sharing Omitted Property Taxes

This bill passed the Assembly on November  $3^{rd}$  and is awaiting action by the Senate.

Under current law, when a taxpayer is over-assessed for property taxes, the municipality collecting the taxes makes a refund and seeks a share of the reimbursement from each taxing entity including the technical college district. However, when a property is under-taxed and the omitted taxes are later recovered, the collecting municipality is allowed to keep all of the recovered amount and does not share it with other taxing entities. The bill requires collecting municipalities to share recovered taxes with all taxing entities.

Also under current law, a municipality must distribute to each taxing entity its share of total property tax assessments on personal property such as business machinery and equipment, whether or not those taxes were actually collected. The municipality can later chargeback taxing entities for the uncollected portion of these taxes. AB 159 also streamlines this chargeback process. *Recommended position: Support.* 

Bill history and text: <a href="http://www.legis.state.wi.us/2009/data/AB159hst.html">http://www.legis.state.wi.us/2009/data/AB159hst.html</a>

#### AB 288 – Professional Engineer (PE) Credential/Licensing

This bill received a hearing and was voted out of committee in October, and passed the full Assembly on October 29<sup>th</sup>. It awaits action in the Senate. After months of lobbying, the District Boards Association, WTCS, Wisconsin Examining Board, and interested professional engineering groups were called together by the lead sponsors and agreed to support the bill. This supported our position and represented a victory that protected technical college graduates, as described below.

This bill changes several requirements necessary to earn the professional engineer (PE) credential. Last session, a similar bill would have - for the first time - imposed a minimum of a bachelor's degree to become a PE in Wisconsin. We opposed that provision and secured an amendment in the Senate removing it. Without a similar amendment in the Assembly (an attempt to add our amendment failed), the bill did not clear both houses and died with the session's conclusion.

This session's bill addresses our concern and continues the long tradition of allowing a PE candidate to earn either a 2 or 4-year engineering degree. All candidates must combine this academic work (which is approved by the state Examining Board), with years of high-level professional leadership experience (also approved by the Examining Board). Under the bill, a candidate may have either a 2-year engineering-related degree from a technical college plus at least 6 years of suitable experience, or a 4-year engineering degree plus at least 4 years of suitable experience.

Importantly, current law allows some individuals to become a PE in Wisconsin without sitting for the PE examination. The bill will require that all Wisconsin PE's pass the examination after meeting the approved academic and work experience requirements. We support that provision.

Representatives of professional engineering groups sought to impose the bachelor's degree minimum arguing that it is the standard in many states and should be everywhere. However, a number of states do not require a bachelor's degree to become a PE including New York and California, both considered to be "tough" licensing states. There is no data suggesting Wisconsin has had any problems or deficiencies among PE's who attended technical college programs. Unlike many other licensed professions such as nursing, the PE is a professional credential requiring years of professional leadership experience approved by the board. It is not based on examinations administered immediately following formal schooling. *Recommended position: Support.* 

Bill history and text:

http://www.legis.state.wi.us/2009/data/AB288hst.html

#### AB 293 (also SB 245) – Nursing Workforce Data Collection

This bill is one of two, *see also AB 294, below,* introduced by the Joint Legislative Council as the result of a Council study on strengthening Wisconsin's workforce. Legislative Council studies are citizen-legislator panels that study an issue and recommend legislation.

This bill would require the collection of workforce data from registered nurses and licensed practical nurses when they seek license renewals. In addition to currently collected information, the bill requires the state to collect information on the nurse's gender, race, ethnicity, employment, and educational background. *Recommended position: None/monitor*.

Bill history and text: <a href="http://www.legis.wisconsin.gov/2009/data/AB293hst.html">http://www.legis.wisconsin.gov/2009/data/AB293hst.html</a>

#### AB 294 (also SB 246) – Lifelong Learning Accounts

This bill is one of two, *see also AB 293, above*, introduced by the Joint Legislative Council as the result of a Council study on strengthening Wisconsin's workforce. Legislative Council studies are citizen-legislator panels that study an issue and recommend legislation.

AB 294 would create a tax-advantaged savings mechanism for employees. It would allow employees to contribute to a "lifelong learning account" to be used for qualifying educational purposes. An employee's contributions would be generally exempt from state income tax. The employer could make a matching contribution. The employer's contributions would also be tax exempt to the employer if the employer matches at least 25% of its employees' contributions.

Qualified expenses would include post-secondary tuition, fees, books, and required equipment and supplies. Qualified expenses would not include room and board or optional expenses. The combined contributions would be limited to \$5,000 annually and an individual would be limited to a \$25,000 total balance. Withdrawals for unapproved purposes would be penalized except that individuals aged 70 and over could use the funds for other purposes and pay taxes on withdrawals as ordinary income. If passed, lifelong learning accounts and an overall program would be developed and approved by the Department of Workforce Development. *Recommended position: Support. No fiscal impact is estimated at this time.* 

Bill history and text: <a href="http://www.legis.state.wi.us/2009/data/AB294hst.html">http://www.legis.state.wi.us/2009/data/AB294hst.html</a>

#### AB 322 – Review of Government Accountability Board Statements of Economic Interest

This bill received a public hearing in June. It was amended and voted out of committee in September. It was referred to the Committee on Rules instead of to the full Assembly for a vote.

Public officials including technical college district board members, certain leadership employees of the colleges, WTCS Board members, and WTCS leadership staff must file statements of economic interest with the Government Accountability Board (GAB). Under current law, those statements are available for inspection or copying if the person provides his/her name, address, and the name and address of any person he/she represents. A list of persons inspecting or copying statements is available under the same rules. The information collected (those who inspect and those who request lists of those who inspect) is shared with the official who filed the statement. AB 322 allows for the inspection and copying of statements of economic interest by an individual or group without providing any names or addresses. *Recommended position: None/monitor.* 

Bill history and text: http://www.legis.state.wi.us/2009/data/AB322hst.html

#### AB 337 – Employer Contributions to Wisconsin Retirement System (WRS)

Currently, public employers including technical college districts may pay any portion of their employees' share of WRS contributions in addition to making the employer contribution. Most WRS employers contribute the entire employee and employer share. This bill would prohibit employers from paying any part of the employee's first 3% of earnings toward the employee share of WRS funding. The net effect would be to reduce benefit costs to college districts by 3% of payroll for WRS employees, and to reduce the effective compensation of each district WRS employee by 3%. This language or similar language has been introduced in prior sessions. The bill does not have a high probability of passage this session as it does not have any Assembly sponsors who are members of the majority. *Recommended position: None/monitor*.

Bill history and text: http://www.legis.state.wi.us/2009/data/AB337hst.html

#### AB 398 (also SB 260) – Police Powers for Technical College District Boards

See SB 260, below.

#### AB 450 – Final Offer Limits in Bargaining

This bill would apply to collective bargaining under the Municipal Employment Relations Act (MERA), which includes technical college districts. Currently, there is no limit on maximum expenditures or expenditure increases that can be imposed on an employer in bargaining. This bill would prohibit any agreement that goes to arbitration from requiring an employer to provide compensation and benefits increases exceeding the allowable increase in the employer's overall expenditures/revenue for the year. The bill does not have a high probability of passage this

session as it does not have any Assembly sponsors who are members of the majority. *Recommended position: None/monitor.* 

Bill history and text: <a href="http://www.legis.state.wi.us/2009/data/AB450hst.html">http://www.legis.state.wi.us/2009/data/AB450hst.html</a>

# <u>UPDATED</u> – AB 464 (also SB 308) – Emergency Worker Employees Arriving Late to Work

These bills proceeded in tandem and received October hearings in their respective houses. The Senate bill was voted out of committee on November 4<sup>th</sup> and is ready for a vote by the full Senate. The Assembly bill remains in committee awaiting executive action (a committee vote recommending passage and sending it to the full body).

These identical bills would require employers, including technical college districts, to allow an employee to be late for work or miss work without penalty if the employee is responding to an emergency that begins before the employee is scheduled to be at work and the employee is a volunteer firefighter, EMT, first responder, or ambulance driver. The bills impose certain requirements on the employee to demonstrate the reason for the late arrival/absence. The employer does not need to pay the employee for any work time missed under the bills. *Recommended position: None/monitor*.

#### Bill history and text:

AB 464: <a href="http://www.legis.state.wi.us/2009/data/AB464hst.html">http://www.legis.state.wi.us/2009/data/AB464hst.html</a>
SB 308: <a href="http://www.legis.state.wi.us/2009/data/SB308hst.html">http://www.legis.state.wi.us/2009/data/SB308hst.html</a>

#### AB 476 – Commerce Department Study of Business Retention

This bill would require the Department of Commerce to study and report on current and possible methods it uses/could use to retain businesses in Wisconsin that are at risk of leaving or of expanding elsewhere. It also requires the Department study and report on how to best identify at-risk companies. Finally, it requires the Department develop an "emergency response team" to address such situations. The bill does not have a high probability of passage this session as it does not have any Assembly sponsors who are members of the majority. *Recommended position: None/monitor*.

Bill history and text: <a href="http://www.legis.state.wi.us/2009/data/AB476hst.html">http://www.legis.state.wi.us/2009/data/AB476hst.html</a>

#### AB 509 (also SB 378) – Residence Hall Fees Exempt from Capital Project Limit

AB 509 received a hearing and was voted out of committee on October 28<sup>th</sup> on a 9-3 vote recommending passage. It is ready for consideration by the full Assembly. The companion SB 378 was introduced by Senator Jim Holperin (D-Conover) on October 29<sup>th</sup>.

Led by Representative Jennifer Shilling (D-La Crosse), AB 509 is co-sponsored by a bipartisan group of 11 Assembly members. It also has three Senate Democrat sponsors. This bill was developed at the request of Western Technical College but would apply to all districts and is supported by several other districts.

Western is partnering with a developer to build a residence hall replacing older student housing. The bill provides that if a district develops, purchases or leases a student residence hall, the student lease payments are exempted from the funds counted toward the \$1.5 million capital projects limit triggering a districtwide referendum. This allows a district to issue general obligation bonds for the project and to pay off that debt using the lease revenue stream. Introduction of a companion bill, SB 378, by Senator Jim Holperin (joined by all of AB 509's sponsors), allows the initiative to move ahead in tandem in the Senate before final Assembly passage. Western brought this proposal to the Boards Association, the WTCS, and to the college Presidents prior to seeking its introduction. Several other districts may be interested in using the authority in the future. Position: Support.

#### Bill history and text:

AB 509: <a href="http://www.legis.state.wi.us/2009/data/AB509hst.html">http://www.legis.state.wi.us/2009/data/AB509hst.html</a> SB 378: <a href="http://www.legis.state.wi.us/2009/data/SB378hst.html">http://www.legis.state.wi.us/2009/data/SB378hst.html</a>

#### AB 513 – "Wisconsin Jobs Initiative"

This bill was introduced on October 23<sup>rd</sup> and was referred to the Joint Finance Committee. Led by Representative Cory Mason (D-Racine), it is co-sponsored by 17 additional Assembly Democrats and by Senator Spencer Coggs (D-Milwaukee).

Building on his history of leadership to secure significant new funding for technical colleges and technical college students, Representative Cory Mason (D-Racine) has introduced an extraordinary new "Wisconsin Jobs Initiative," (WJI). The WJI will place Wisconsin Technical Colleges at the center of the state's economic recovery efforts. The WJI has three major components, as follows. It would be funded by increasing income taxes on Wisconsinites with incomes of more than \$1 million annually, also described below:

<u>Technical College Funding</u> – The bill would create new WTCS categorical grants for technical college districts to fund programs reducing unemployment. The grants are designed to leverage new federal funding that comes available through the American Graduation Initiative (AGI) proposed by President Obama. The AGI has passed the U.S. House and is being considered by

the U.S. Senate. It requires new state and local investment as matching funds for various new federal AGI funding streams.

Representative Mason's WJI would largely match the "Path to Prosperity" bill he introduced last session, and a similar proposal he attempted to include in the 2009-2011 state budget bill. It targets grants to district-designed projects that assist dislocated workers and/or adults who do not have a high school diploma. Funds could be used to recruit, enroll, instruct, provide support services for, or pay the tuition and fees for these individuals. Grants could also be obtained to expand district capacity in programs with waiting lists or that address projected workforce needs in the district. All grants under this section would be awarded with a preference for districts that contain areas of the state with the highest unemployment rates.

For these grants, the bill would provide a new appropriation of \$52 million in 2009-10 and \$30 million in 2010-11 to technical college districts. This would represent an increase of some 37% in total state investment in Wisconsin Technical Colleges this year alone (based on total current state funding of approximately \$140 million).

This is the single most significant proposal to invest in technical colleges ever made in the Wisconsin Legislature. It would put Wisconsin first in line among states to match federal AGI funding. It would place technical colleges clearly at the center of an aggressive and profound jobs bill and economic recovery strategy.

<u>Financial Aid Support</u> – The bill would dramatically close the unfunded gap for state need-based student financial aid programs. These programs are comprised of the Wisconsin Higher Education Grant ("WHEG") programs at Wisconsin technical colleges, the UW System, and at tribal colleges, and the Tuition Grant ("TG") Program at independent/private colleges and universities (e.g., Marquette, Ripon, etc.).

The bill would <u>increase</u> current funding by the following amounts (if the bill passes after the current year, the amounts would be for years 1 and 2 of the next biennium):

	2009-10	2010-11
WHEG Technical Colleges	\$ 8 million	\$ 16.1 million
WHEG UW System	\$ 5.6 million	\$ 11.5 million
WHEG Tribal Colleges	\$ .1 million	\$ .26 million
TG Private/Independents	\$ 1.9 million	\$ 3.2 million

This represents a stunning 44% increase in need-based aid for technical college students in the first year and an additional 33% in the second year (current WTCS appropriations are approximately \$18.16 million in 2009-10 and \$18.74 million in 2010-11). The remaining programs would mostly see smaller percentage increases above current funding. For example, the UW program is already appropriated \$55 million this year and \$58.35 million in 2010-11. Accordingly, the WJI's proposed increase for UW grants would equal approximately 10% in the first year and 15% in the second. Tribal College grant funding would increase 23% and 51% respectively. Private college grant funding would increase approximately 7% in each year.

WTCS students have traditionally faced the largest unmet "need gap" of any students. The need gap is the amount left unfunded when all available personal, family and financial aid resources are totaled and compared to educational costs. Representative Mason's proposal would close the gap and increase financial aid for technical college students by a larger amount than has ever been proposed.

<u>Angel Investment Funding and Commerce Grants to Business</u> – Finally, the bill would create new tools for business and job expansion and retention. It would expand the state's "Angel Investment" tax credit to support qualified new businesses develop in the state. It would also create new grants in the Department of Commerce to help businesses make capital expenditures for facilities or equipment that retains jobs or creates new jobs. These grants would target economically distressed areas of the state.

Despite being joined by 18 co-sponsors, Representative Mason's WJI proposal will face major challenges. In addition to the difficulty passing any major new state funding commitment in tough fiscal times, this bill would be funded by increasing income tax rates on extremely wealthy individuals. It would create a new top tax bracket for earnings above \$1 million annually and increase the rate from 7.75% to 8.75%.

While it is difficult for most Wisconsinites and most legislators to worry about a 1% increase in taxes on incomes over \$1 million annually, many legislators - including some members of the Democratic majority caucuses - are loath to support any tax increase. Representative Mason has made clear that he is willing to consider an alternative funding source. He included a funding source in the bill in order to assure it is taken seriously as a real proposal. Most major initiatives evolve over time and the WJI may well change.

At bare minimum, this bill will serve as the key legislative vehicle for state matching funds leveraging federal AGI funds. Watch for the bill to move to a hearing - and perhaps evolve - as the federal AGI gains momentum in the U.S. Senate. The initiative also reflects Representative Mason's understanding of and support for an enormously important concept: Wisconsin's technical colleges, and student access to them, must be at the center of any authentic jobs and economic recovery bill. *Position: Support, with a preference for an alternate revenue source.* 

Bill history and text: http://www.legis.state.wi.us/2009/data/AB513hst.html

AB~536~(also~SB~371) – Creating a PK-16 Longitudinal Data System and Systems for Data Sharing and Studies

See SB 371, below.

## NEW – AB 578 – Mandating Environmentally Sensitive Building Cleaning

AB 578 was introduced on November 12<sup>th</sup> and a public hearing was held on November 18<sup>th</sup> by the Assembly Natural Resources Committee. It remains in committee but is ready for executive action (a committee vote recommending passage by the full Assembly).

This bill would create a new state Council on Healthy and Environmentally Sensitive Cleaning. It further requires the state Department of Health Services consult with the new council and promulgate administrative rules assuring most public buildings, including all buildings owned by technical college districts, use certain cleaning products and systems.

This bill would mandate the use of specific products including general purpose cleaners, restroom, glass, laundry, and carpet cleaners, toilet paper and paper towels, and vacuum cleaners and carpet extractors. All such products would be required to be approved by the Environmental Protection Agency (EPA), or by one of three specified private groups: TerraChoice Environmental Marketing (EcoLogo), Green Seal, Inc., and/or the Carpet and Rug Institute (Green Label Seal of Approval). Further, the bill requires the use of "cleaning systems" approved by the private Greenguard Environmental Institute (GEI) under its "Children and Schools" standards. A "cleaning system" includes specific cleaning products, materials for applying those products, equipment, and cleaning instructions, as approved by GEI.

These mandates would be phased in. For the most part, technical colleges would need to use approved products within one year and use an approved cleaning system within two years. A one year exemption is possible if the college proves the standards will increase cleaning costs. Recommended position: Oppose. Technical College Districts are in the best position to determine the products and processes to use that best protect public health, the environment, and the careful stewardship of public resources.

Bill history and text: http://www.legis.state.wi.us/2009/data/AB578hst.html

#### NEW – AB 616 (also SB 414) – Requirements to be a School Nurse

See SB 414, below.

## NEW - AB 624 (also SB 431) - "Diploma Mills" and False Credentials

These bills were introduced in mid-December and have not yet received a hearing.

AB 624 and its Senate companion restrict certain practices in order to protect Wisconsinites from "diploma mills" and misleading educational information and institutions. In addition to the WTCS and UW-System, a number of private institutions register to do business in Wisconsin through the Educational Approval Board. AB 624/SB 431 would prohibit any school from using

the terms "college" or "university" in its name unless the institution offers at least an associate's degree and, if not already approved through one of the above entities, is also accredited in a manner that is recognized by the U.S. Secretary of Education, by its foreign equivalent, or by the Council for Higher Education Accreditation. The bills also prohibit schools from using the terms "state" or "Wisconsin" in their name if doing so would mislead the public about an affiliation with the WTCS, UW, or the state itself.

Additionally, the bills prohibit issuing or manufacturing false academic credentials such as bogus diplomas or transcripts. Finally, the bills adjust the law to reflect it is not employment discrimination to refuse to hire or to license, or to bar or terminate from employment/licensure, a person who uses a false academic credential. *Recommended position: Support*.

#### Bill history and text:

AB 624: <a href="http://www.legis.state.wi.us/2009/data/AB624hst.html">http://www.legis.state.wi.us/2009/data/AB624hst.html</a>
SB 431: <a href="http://www.legis.state.wi.us/2009/data/SB431hst.html">http://www.legis.state.wi.us/2009/data/SB431hst.html</a>

## NEW – AB 638 (also SB 426) – Open Records, Format of and Fees for

These bills were introduced in mid-December and have not yet received a hearing.

Currently, a requester may obtain a copy of public records maintained in written form by a public entity or official. A technical college or other entity may charge a reasonable fee for the copy. A requester may also obtain a readable copy of a record that is maintained in some form that is not readily recognizable in writing, for example, a written printout from an electronic database. Requesters may also receive photos of records that can't be copied otherwise, and/or transcripts of audio records. AB 638 and its Senate companion provide that a requester may elect to receive any record in the format in which it is maintained. This clarifies that a requester can ask for a copy, for example, of the database itself in the database program itself.

Charges for record copies are already limited by law. These bills also provide that the fact a government entity may contract with a private company to maintain records does not change the law regarding maximum copy charges. Furthermore, if a government entity contracts with a private business to maintain records, the charge it assesses for any copy may not exceed the "actual, necessary and direct" costs of reproduction or transcription. *Recommended position: None/monitor.* 

#### Bill history and text:

AB 638: <a href="http://www.legis.state.wi.us/2009/data/AB638hst.html">http://www.legis.state.wi.us/2009/data/AB638hst.html</a> B 426: <a href="http://www.legis.state.wi.us/2009/data/SB426hst.html">http://www.legis.state.wi.us/2009/data/SB426hst.html</a>

#### **NEW** – AB 641 (also SB 409) – C.O.R.E. "Jobs" Package

See SB 409, below.

#### LRB 2051/1 – Threatening Technical College or School District Officials

This draft bill was circulated but not yet introduced. It matches a bill passed in the Assembly last session but never considered in the Senate. Wisconsin law already prohibits intentionally causing bodily harm to a school district or technical college officer or employee acting in his/her official capacity if the person knows the victim is such an official or employee. The bill extends the law to cover intentionally *threatening*, as well as causing, bodily harm. It also expands the crime beyond situations in which the official is acting in official capacity at the time of the threat or harm to include acts or threats made in response to any action taken in an official capacity. *Recommended position: Support.* 

Bill history and text: (Not yet available)

# LRB 2823/2 – Making Student Government Subject to Open Meetings and Open Records Laws

This draft bill is currently being circulated for co-sponsors and has not yet been introduced. It would require that any body created by students at a technical college or UW campus that "allocates revenues derived from mandatory student fees to student groups or to itself …" be subject to open records and open meetings laws. The bill appears to be a response to certain UW-Milwaukee and UW-Madison student government funding decisions that are perceived as favoring specific political or social viewpoints.

The bill draft appears to apply to the official student government body at each technical college district. It would make them "public" entities obligated to follow all open meeting and open records laws and be subject to sanctions for failure to do so. This includes posting notices of meetings, holding meetings open to the public, avoiding holding meetings that are not open, going into closed session only as allowed by law, maintaining records, and providing copies of those records as appropriate when requested by the public.

However, unlike UW student governments, the fees technical college student governments influence are fully "district" funds. They are treated like other public monies derived from local and state revenue and student tuition. Expenditures are made in consultation with college administration and, ultimately, may only be made with the district board's "confirmation." This provides the public with an existing public body subject to open meeting and records laws through which the public may comment or seek information. *Recommended position: Because technical college student governments must seek district board confirmation to expend funds*,

and because those funds are exclusively district funds, the bill should be drafted to exclude technical college governments.

Bill history and text: (Not yet available)

#### SB 11 – Leave for Vets on Veterans Day

This bill was the subject of a public hearing on August 18<sup>th</sup>. It remains in committee but is ready for executive action (a committee vote recommending passage by the full Senate).

SB 11 would require all Wisconsin employers, including technical college districts, to provide a paid day of leave to all employees who are military veterans for Veterans Day. The leave day would be granted for November 11<sup>th</sup>, or for the following Monday when Veterans Day falls on a weekend. This bill would appear to create a precedent in which one class of employee would be granted a benefit not extended to other employees. It would also create an unfunded mandate. While the technical colleges strongly support their veteran employees and honor their contribution to our freedom, it would be difficult to support a bill imposing a paid holiday upon one class of employees. The mandate would also potentially affect the colleges' ability to remain open for learners in some but not all programs. *Recommended position: Do not support unless voluntary or applicable to all employees*.

Bill history and text: http://www.legis.state.wi.us/2009/data/SB11hst.html

#### SB 18 – Tuition Remissions Changes for Children and Spouses of Certain Individuals

Under current law, a child or spouse of certain persons receives a tuition remission at technical colleges or the UW if the person was killed while serving (or was disabled while serving and later dies from the disability) as an ambulance driver, correctional officer, fire fighter, emergency services technician, or law enforcement officer. The bill applies to tuition for surviving spouses and for a child who was under age 21 or not yet born when the parent died. The remission is limited at technical colleges to completing the program in which the student is enrolled and not more than three years. It is limited at the UW to earning a bachelors degree and not more than 5 years.

This bill repeals the current age limit for qualifying children attending either system. The bill then imposes a new restriction for UW students but not technical college students. Under the bill, the remission would be available for students at the UW only up to age 30. However, the bill would not impose any age limit on WTCS students. The bill would apply retroactively to students who first enrolled in Fall, 2007, or after. It also makes changes to the term of eligibility for UW students that is not relevant to WTCS students.

The number of persons qualifying for this remission is thankfully very low. The WTCS receives a small amount of funding to cover current remissions. *Recommended position: None/monitor.* 

Bill history and text: <a href="http://www.legis.state.wi.us/2009/data/SB18hst.html">http://www.legis.state.wi.us/2009/data/SB18hst.html</a>

# SB 46 and AB 105 (2009 Act 21) – Arbitration and Fair Share Agreements during Contract Hiatus Periods

See AB 105, above.

#### SB 62 (2009 Act 2) – State 2008-09 Budget Adjustment

A budget adjustment bill, SB 62, was signed into law as 2009 Act 2 on February 20, 2009, just three days after it was introduced. It narrowed the state's immediate budget gap for the year ending June 30, 2009, by generating new revenue and by imposing cuts on 2008-09 state operations. It gave the Department of Administration (DOA) discretion to cut state funding in amounts DOA determined in order to meet an overall target. DOA then informed the WTCS of approximately \$1.8 million in cuts to 2008-09 appropriations. These funds were already committed to staff and programming for a year that ended just a few months later.

The bill also provided a one-time \$1 million increase to the technical colleges' Workforce Advancement Training (WAT) Grants. This increase targets manufacturing with a priority for welding training. This welcome funding needed to be committed by June 30<sup>th</sup>, at which time any unused funding would lapse. In order to meet this deadline, the WTCS waived business matching fund requirements on an emergency basis (for the new \$1 million only). Working together, districts, businesses and the WTCS were able to fully utilize these funds.

Bill history and text: http://www.legis.state.wi.us/2009/data/SB62hst.html

#### **UPDATED** – SB 63 – Business Tax Credits for Payment of Tuition

While this bill still exists as "SB 63" itself, it has been included as one element of the larger Senate "jobs bill," SB 409 (below). It is likely to pass as part of SB 409.

This bill was the subject of a public hearing in March. In August, the bill was amended at the recommendation of its sponsor, Senator Julie Lassa (D-Stevens Point). The amendment appears to significantly weaken the bill's benefit to those paying tuition for technical college students, as described below. The amended bill was voted out of committee. However, the bill has been referred to the Joint Committee on Finance instead of being sent to the full Senate for a vote.

One of multiple bills this session, *see also AB 80*, this bill provides a tax credit to businesses that pay tuition on behalf of certain individuals in certain programs and schools. The credit would be for 25% of tuition paid for individuals in a course of study at technical colleges, the UW, an independent (not-for-profit) college or university, or a proprietary (for-profit) college if the instruction takes place in the state. The bill increases the credit to 30% for tuition paid on behalf of individuals in a course of study that relates to a projected worker shortage in the state.

Originally, this bill was advantageous to similar bills in that it covered students in a "course of instruction" (an "assemblage of courses in purposeful fashion") and did not limit the credit to students in a degree program. However, the amendment noted above now limits the credit to tuition paid for students who are "eligible for a grant from the Federal Pell Grant Program." Pell grants are need-based awards provided only to students in a first undergraduate degree program. Thus, the amendment eliminates the credit for those who are not in a degree program, who are degree students but already have a degree, or who are not low income individuals.

The amendment will reduce the bill's cost (lost revenue) to the state, but cost remains an obstacle to passage. The original bill was estimated to reduce tax revenues by \$15.2 to \$18.2 million annually. An estimate for the amended bill is not yet available. *Recommended position: None. The Association traditionally has made increases in financial aid a priority over tuition tax credits. The amendment makes the bill much less helpful to those paying tech college tuition.* 

Bill history and text: <a href="http://www.legis.state.wi.us/2009/data/SB63hst.html">http://www.legis.state.wi.us/2009/data/SB63hst.html</a>

# SB 84 – Financial Aid Ineligibility for Students Previously Convicted of Certain Drug Offenses

Under current federal law, a student convicted of certain drug-related offenses while enrolled and receiving federal financial aid (grants, loans, or work assistance) is ineligible to receive further aid for two years after being convicted. A student convicted for a second time is indefinitely ineligible unless he/she completes a drug rehabilitation program. Introduced in prior sessions, this bill extends the same restrictions to any state-level financial aid. This includes aid provided by HEAB to WTCS students such as WHEG grants, Higher Education Excellence Grants, and Minority Recruitment and Retention Grants. *Position: None (the Association opposed identical bills last session).* 

Bill history and text: <a href="http://www.legis.state.wi.us/2009/data/SB84hst.html">http://www.legis.state.wi.us/2009/data/SB84hst.html</a>

#### SB 85 – Tuition Remission Eligibility for Veterans and Veterans' Spouses and Children

Current law provides a 100% tuition remission at technical colleges and the UW for most military veterans. It also provides a remission for most surviving spouses and children of veterans who died while on active duty or who received a service-connected disability.

Currently, for any individual vet or family member to qualify, the veteran must have been a resident of the state at the time of enlistment. This bill adds an alternative by providing that the veteran may also have resided in the state for at least 10 continuous years after enlisting and before the student enrolls. The bill adds this alternative residency test to meet the standard imposed by a court challenge in another state. Recommended position: None/monitor. The WTCS currently receives approximately 20% of the cost of veterans-related remissions from the state. The Association strongly supports full state funding of this mandate.

Bill history and text: <a href="http://www.legis.state.wi.us/2009/data/SB85hst.html">http://www.legis.state.wi.us/2009/data/SB85hst.html</a>

#### SB 109 – School (K-12) Start Dates

This bill received a hearing in April. It remains in committee but is ready for executive action (a committee vote to send it to the full Senate with a recommendation for passage).

Current law prohibits school districts from beginning classes until September 1<sup>st</sup>. This bill would eliminate the restriction beginning with the 2011-12 school year. *Recommended position: None/monitor.* 

Bill history and text: <a href="http://www.legis.state.wi.us/2009/data/SB109hst.html">http://www.legis.state.wi.us/2009/data/SB109hst.html</a>

#### SB 121 – Career Conversations Program at UW Center on Education and Work

This bill passed the Senate on October 20<sup>th</sup> and has been referred to the Assembly Colleges and Universities Committee where it is awaiting a hearing.

SB 121 would mandate that the Center on Education and Work at UW Madison create a pilot program for students in grades 7 through 12 to engage in webcam conversations about careers with individuals in Wisconsin who have careers in math, science, agricultural education, technology education, and information technology. No funding is provided.

The program would be required to: 1) select individuals for conversations in careers in greatest demand in the state; 2) use student discussion guides to facilitate the discussions; and 3) allow for recording of conversations for future use. The program must also: 1) promote participation among students, parents and the business community; 2) measure student participation; 3) notify parents and the business community after conversations take place; and 4) track the study plans of participants. Finally, the Center must evaluate the program's effectiveness and may expand and continue it if it is determined to be effective in promoting careers in the targeted areas. Recommended position: None/monitor. While the concept is interesting, the Association has hesitated to support unfunded program mandates imposed on the WTCS or other public education entities. Done correctly, this would potentially be a significantly expensive program. The bill also raises a number of important logistical questions. For example, what supervision,

monitoring and other protections might be necessary to allow adults in the private sector to interact with minors in a school setting by webcam.

Bill history and text: <a href="http://www.legis.state.wi.us/2009/data/SB121hst.html">http://www.legis.state.wi.us/2009/data/SB121hst.html</a>

#### UPDATED - SB 157 (2009 Act 64) - Drivers Education

This bill passed both houses and was signed into law on November 12<sup>th</sup> as 2009 Act 64.

Drivers education courses may be provided by public schools, private providers and by technical college districts. This bill requires that any such provider assure that at least 30 minutes of instruction covers the hazards of railroad highway grade crossings. *Recommended position: None/monitor.* 

Bill history and text: http://www.legis.state.wi.us/2009/data/SB157hst.html

#### SB 245 (also AB 293) – Nursing Workforce Data Collection

See AB 293, above.

#### SB 246 (also AB 294) – Life-Long Learning Accounts

See AB 294, above.

#### SB 249 – Mandating the Election of Technical College District Boards

This bill was introduced on August 8<sup>th</sup>. It is sponsored by Senators Alberta Darling (R-River Hills), Alan Lasee (R-De Pere) and Ted Kanavas (R-Brookfield), joined by Representatives Jim Ott (R-Mequon), Garey Bies (R-Sister Bay), Dan Knodl (R-Germantown), Samantha Kerkman (R-Powers Lake), Tom Lothian (R-Williams Bay), Steve Nass (R-Whitewater), and Mark Honadel (R-South Milwaukee).

This bill is almost identical to bills introduced in each of the past two sessions. It would remove all current district board members from office as of July 1, 2011, and replace them with members elected in non-partisan spring general elections from nine sub-districts (formed to be of approximately equal population) within each college district. There would no longer be specific categories of board service. Candidates would need to reside in the sub-district in which they run and serve. Terms would be four years and staggered so that at least two members would be

elected each spring. Rules concerning nomination papers, campaigns and campaign finance would be the same as for State Assembly contests. An early spring primary would be held if more than two candidates run for one board seat. No public campaign funding would be provided and there is no provision for compensation of elected board members.

Detailed information about the value and importance of the longstanding appointed district board governance model is available at <a href="https://www.districtboards.org">www.districtboards.org</a>. Recommended position: Oppose.

Bill history and text: http://www.legis.state.wi.us/2009/data/SB249hst.html

#### SB 260 (also AB 398) - Police Powers for Technical College District Boards

This bill was introduced on August 11<sup>th</sup>. It was intended to support MATC-Milwaukee. However, the MATC District Board has taken action withdrawing its support for the bill. At this time, both the Senate and Assembly versions are awaiting a hearing. Sponsors in each body have asked that the respective bills not be heard at this time.

This bill extends "concurrent police power" to technical college district boards for all property subject to their control. This effectively extends to a district board the authority to create a police force. The bill parallels authority already extended to the UW System. Some, but not all, UW institutions have created police agencies. The power is "concurrent" in that it does not diminish the authority of other law enforcement entities serving the district's jurisdiction(s). The bill makes this authority permissive and does not require districts have their own police agency. However, this has raised the question of whether a district choosing not to exercise its authority would be subject to criticism or liability. It also raises issues of costs, including both direct costs to operate a police force and increased district insurance costs. *Recommended position: None/monitor.* 

#### Bill history and text:

SB 260: <a href="http://www.legis.state.wi.us/2009/data/SB260hst.html">http://www.legis.state.wi.us/2009/data/SB260hst.html</a> AB 398: <a href="http://www.legis.state.wi.us/2009/data/AB398hst.html">http://www.legis.state.wi.us/2009/data/AB398hst.html</a>

## <u>UPDATED</u> – SB 304 – Expanding Veterans Tuition Remissions

This bill was introduced on September  $23^{rd}$  and received a public hearing on November  $4^{th}$ . It remains in committee awaiting a vote to send it to the full Senate.

Recent state law exempts military veterans from paying tuition at technical colleges or UW institutions. This 100% remission is limited to veterans who enroll within 10 years following the end of active duty service. For veterans who have been away from active duty more than 10 years, former tuition remission law still applies. This bill would amend that law. A veteran enrolling more than 10 years after active duty currently may receive a remission for only part-

time studies (up to 11 credits per semester) and up to a total of 60 credits. If the veteran enrolls fulltime (12 or more credits), no remission is provided. This bill would provide that a vet enrolling fulltime receive a remission for the first 11 credits carried in the term up to the maximum of 60. No funding is provided to pay for these remissions. *Recommended position: None/monitor. While this bill would likely affect a small number of individuals, it does expand the state's unfunded mandate on technical colleges.* 

Bill history and text: (Not yet available)

#### SB 308 (also AB 464) – Emergency Worker Employees Arriving Late to Work

See AB 464, above.

# <u>NEW</u> – SB 371 and AB 536 (2009 Act 59) – Creating a PK-16 Longitudinal Data System and Systems for Data Sharing and Studies

SB 371 was signed into law on November 9, 2009. It was passed in lieu of AB 536. The measure is one of a package of fast-track bills introduced October 28<sup>th</sup> and 29<sup>th</sup> at the Governor's request.

This package of bills create a state-level framework to compete and qualify for federal "Race to the Top" and other emerging funding streams, and to meet new federal accountability requirements. SB 371 deals specifically with higher education. Other bills in the package deal with the use of student test results to evaluate K-12 teachers (currently banned in Wisconsin), and other new provisions ranging from the creation of a state grant to channel new federal student achievement funds to new rules for establishing charter schools.

As signed, the bill requires the WTCS Board to enter into written agreements with the Department of Public Instruction, the UW Board of Regents, and the Wisconsin Association of Independent Colleges and Universities to "cooperatively conduct research on preschool through post-secondary education programs." They allow each entity to evaluate and study the educational programs of other educational entities. Importantly, they require the creation of a longitudinal data system of student data that links data from preschool through higher education. Finally, they create a framework for these entities to enter into data sharing agreements and allow them to import other data, such as workforce data, into the systems through agencies including the Department of Workforce Development.

These bills do not provide any funding to accomplish the mandates placed on the WTCS or others. Other questions include the ability to protect student privacy data and large questions surrounding what an effective longitudinal database would look like. *Recommended position: None/monitor.* 

#### Bill history and text:

SB 371: <a href="http://www.legis.state.wi.us/2009/data/SB371hst.html">http://www.legis.state.wi.us/2009/data/SB371hst.html</a> AB 536: <a href="http://www.legis.state.wi.us/2009/data/AB536hst.html">http://www.legis.state.wi.us/2009/data/AB536hst.html</a>

#### NEW - SB 378 - Residence Hall Fees Exempt from Capital Project Limit

See AB 509, above.

#### NEW – SB 407 – Academic Excellence Scholarship Eligibility

SB 407 was introduced on November 20<sup>th</sup> and has not yet received a hearing.

This bill slightly changes eligibility for Wisconsin Academic Excellence Scholarships. Currently, the top one or more graduating public high school seniors receive an Academic Excellence Scholarship toward tuition if they enroll at a Wisconsin technical college, UW campus, or an independent private college/university in the state. The number of awards per high school – ranging from 1 to 6 – is determined by the school's size. The award is made to the senior(s) with the "highest" grade point average. Current law and administrative rules affect the order in which awardees and alternates are selected from among those with the highest GPA. Rules also affect how selections are made when the school "weights" different courses differently to calculate grade point averages.

Under this bill, if the number of eligible students who receive the award and choose to use it by enrolling as required is less than the number of awards available at that school, a student with the "next highest" GPA may be an alternate and may be awarded a scholarship. This would apply whether or not the school weights grades so long as the next highest student(s) had at least a 3.8 GPA. *Recommended position: None/monitor*.

Bill history and text: http://www.legis.state.wi.us/2009/data/SB407hst.html

#### NEW - SB 409 (also AB 641) - C.O.R.E. "Jobs" Package

SB 409 was introduced on November 20<sup>th</sup> and received a hearing on December 10<sup>th</sup>. On December 17<sup>th</sup>, the Senate Economic Development Committee adopted a "substitute" amendment replacing the original bill and recommended the new version for passage by the full Senate. The bill now awaits approval by the Joint Committee on Finance before going to the full Senate. An Assembly companion bill was introduced as AB 641 on December 28<sup>th</sup>. It has not yet been adjusted to match the Senate "substitute."

One of multiple "jobs" packages introduced or possible this session, *see also AB 513*, *above*, SB 409 has the distinction of being introduced by all eighteen majority Senate Democrats as cosponsors. Senator Julie Lassa (D-Stevens Point) is the lead sponsor. It is being referred to as "C.O.R.E.," for "Connecting Opportunity, Research and Entrepreneurship." SB 409 combines a wide range of new ideas with others that are already introduced as bills or that have been discussed over time.

Among several initiatives, SB 409 incorporates all of SB 63, an existing bill to create business tax credits for payment of tuition, *see SB 63*, *above*, *for details*. Additionally, SB 409 includes another initiative that directly affects technical colleges by expanding existing Workforce Advancement Training (WAT) Grant funds. WAT grants are made by the WTCS through districts to businesses and defray the cost of incumbent employee custom training at technical colleges. A match is required by the business.

Background: In a budget adjustment bill passed early in the session, *see SB 62*, *above*, the Senate led an effort for a one-time \$1 million increase in WAT grant funding (from a total of \$3 to \$4 million) and required that the new \$1 million be targeted to "advanced manufacturing" with a preference for welding training. The increased new funding had to be used or lost by June 30, 2009. The System office, colleges, and business and industry all responded rapidly and used the one-time funds in exceptionally short order.

SB 409 would add another \$1,000,000 to total WAT grant funding beginning in 2010-11 (the year beginning July 1, 2010), once again increasing total WAT funding from \$3 to \$4 million per year. It would then expand the set-aside of total WAT grant funds for "advanced manufacturing" from \$1 million to \$1.5 million per year, but eliminate the "preference for welding" language. This effectively restores and makes permanent the prior "one time" \$1 million increase, while removing the specific target of "welding training."

The bill contains a number of additional initiatives including: increasing annual limits on "angel" investment tax credits, grants to the WiSys Technology Foundation (handling research patents at UW campuses other than Madison), creating a business plan competition and emerging technology center in the UW System, creating new "rural outsourcing" grants, requiring the Department of Commerce to award grants to a high-technology business development corporation and grants for converting manufacturing facilities, creating "micro loans" toward new business creation, and increasing funding for existing economic development programs. Recommended position: Support with the caveat that WAT Grant funding does not increase college funding or college capacity to serve dislocated workers or the overall record enrollment of credit-based students.

#### Bill history and text:

SB 407: <a href="http://www.legis.state.wi.us/2009/data/SB407hst.html">http://www.legis.state.wi.us/2009/data/SB407hst.html</a>
<a href="http://www.legis.state.wi.us/2009/data/AB641hst.html">http://www.legis.state.wi.us/2009/data/AB641hst.html</a>

## NEW – SB 414 (also AB 616) – Requirements to be a School Nurse

SB 414 was introduced at the request of the Department of Public Instruction (DPI) in early December. The companion bill, AB 616, was introduced on December 17<sup>th</sup>. Both bills have been referred to committee and are awaiting hearings. We hope to have the bill language amended as part of the hearing process.

These bills establish a number of new requirements necessary for an individual to be considered a "school nurse." They also change requirements concerning who may administer medication to pupils in a K-12 setting. Unfortunately, these bills as initially written would require that any school nurse in Wisconsin hold at least a bachelor's degree. This language was introduced without input from the WTCS or District Boards Association.

Registered nurses (RN's) are licensed after passing examinations and meeting other requirements including graduating from an approved associate degree or bachelor's degree program in nursing. An RN is an RN regardless of the degree earned, and all RN's pass the same examinations regardless of degree earned. There is no meaningful difference in examination pass rates depending on the degree earned.

The WTCS and Boards Association have been working with lead sponsor Senator John Lehman (D-Racine) and with DPI staff to amend this bill. While school nursing is a specialty that DPI and the state may appropriately regulate, there is no connection between the underlying degree and competencies to practice school nursing. We requested that the bills require licensure of an RN as a school nurse based on training and competencies in public health and other topics relevant to school settings rather than using the degree as a standard. *Recommended position: Oppose initial language and support an amendment to remove the bachelor's degree requirement.* 

#### Bill history and text:

SB 414: <a href="http://www.legis.state.wi.us/2009/data/SB414hst.html">http://www.legis.state.wi.us/2009/data/SB414hst.html</a>
AB 616: <a href="http://www.legis.state.wi.us/2009/data/AB616hst.html">http://www.legis.state.wi.us/2009/data/AB616hst.html</a>

## NEW – SB 426 (also AB 638) – Open Records Formats and Fees

See AB 638, above.

## NEW – SB 431 (also AB 624) – "Diploma Mills" and False Credentials

See AB 624, above.

This report was prepared by Paul Gabriel, who is responsible for the content including any analysis or opinion. For more information, contact Paul Gabriel at 608 266-9430 or <a href="mailto:pgabriel@districtboards.org">pgabriel@districtboards.org</a>

(End of Bills of Interest Section)

A Guide to reading bill histories follows:

## **Reading Wisconsin Bill Histories –A Guide to the Basics**

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The text, sponsors, and procedural history of each bill are available through links provided in the District Boards Association's "Bills of Interest" reports at <a href="www.districtboards.org">www.districtboards.org</a>, or, by entering a bill number at the Legislature's website at: <a href="http://www.legis.state.wi.us">http://www.legis.state.wi.us</a>. The following guide to bill histories may be helpful in determining the bill's text, sponsors, and procedural status:

Bill text To see the original bill's full text, click on the underlined bill number on

the top left of the page (e.g., "SENATE BILL 122").

Sponsors Sponsors are listed in the first dated entry of the procedural history or on

the bill itself.

Introduced by Provides the introduction date and the bill's sponsors.

Read first time Provides the committee to which bill is referred for a hearing.

Public hearing

held Hearing at which public may comment or register on the bill.

Executive action

taken ...

Report passage

recommended The committee voted the bill out of committee to the full body with its

recommendation/vote for passage.

Assembly/Senate

Amendment

(number) Click on the number to see text of any amendment to original bill.

"Substitute" Amendment

(number) Click on substitute amendment number to see text of an amendment that

replaces entire original bill.

Fiscal estimate Click on link for a report of bill's estimated fiscal effect.

Second reading The full body considers the bill after it comes back from committee. This

is the point at which amendments from committee or from the floor are

officially attached.

Third reading Clears the way for a full vote to pass or defeat the bill (it may be voted up

or down but not amended).

Voice vote Adoption by the body without a roll call.

Ayes/Noes Click on this link to see the roll call vote (not available when the action

was by "voice vote").

Messaged After the vote, the action sending the bill to the other house.

Concurred in One house's adoption of the other's bill or bill version.

Enrolled The bill is packaged as a complete piece of legislation and is available to

be called for by, or sent to, the Governor.

Report approved,

vetoed, or

vetoed in part Reflects the Governor's signing, veto, or (for appropriations bills) partial

veto.

Act (number) A bill becomes law. Click on Act number to see the new law.